

Message Text

CONFIDENTIAL

PAGE 01 BRASIL 01548 01 OF 03 012326Z
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C O N F I D E N T I A L SECTION 1 OF 3 BRASILIA 1548

EXDIS

E.O. 11652: GDS
TAGS: OVIP (CARTER, JIMMY), BR, US
SUBJ: PREPARATIONS FOR PRESIDENT'S VISIT - SUGGESTIONS FOR
COMMUNIQUE

REF: A) STATE 45578, B) BRASILIA 1377

1. FOLLOWING IS A SUGGESTED DRAFT COMMUNIQUE FOR THE
PRESIDENT'S VISIT AS REQUESTED IN PARA 4 OF REFTEL A.
CONSISTENT WITH THE DEPARTMENT'S REQUEST FOR SUGGESTIONS
CAST IN A POSITIVE MODE, MANIFESTING ACHIEVEMENTS AND
ACCENTUATING COMMONALITIES ALONG WITH INEVITABLE DIVER-
GENCES, WE HAVE INCORPORATED IN FULL THE VARIOUS SUGGES-
TIONS ADVANCED BY US IN REFTEL B. THE EMBASSY, OF COURSE,
RECOGNIZES THAT, GIVEN THE CONSTRAINTS ON USG ACTIONS
AS WELL AS THE UNCERTAINTIES IN REGARD TO GOB RECEPTIVITY
(NOTED IN OUR MESSAGE), THE DRAFT REPRESENTS A MAXIMUM
AND IS OFFERED AS A WORKING PAPER FOR THE DEPARTMENT'S
CONSIDERATION RATHER THAN AS A FIRM RECOMMENDATION.
FOLLOWING IS SUGGESTED TEXT:

2. BEGIN TEXT:

DRAFT COMMUNIQUE

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PAGE 02 BRASIL 01548 01 OF 03 012326Z

THE PRESIDENT OF THE UNITED STATES OF AMERICA,
HIS EXCELLENCY JIMMY CARTER, MADE AN OFFICIAL VISIT TO
BRAZIL DURING MARCH 29-31, 1978, AS PART OF A SERIES OF
VISITS INTENDED TO UNDERLINE TRADITIONAL TIES OF FRIEND-
SHIP, TO PERMIT THE DISCUSSION OF PRESSING GLOBAL AND
BILATERAL ISSUES, AND TO STRENGTHEN THE SCOPE OF INTER-
NATIONAL COOPERATION WITH COUNTRIES PLAYING AN INCREASINGLY

IMPORTANT ROLE IN WORLD AFFAIRS. THE VISIT WAS WELCOMED WITH PLEASURE BY HIS EXCELLENCY ERNESTO GEISEL, PRESIDENT OF THE FEDERATIVE REPUBLIC OF BRAZIL, AS A CLEAR EXPRESSION OF THE CLOSE AND FRIENDLY RELATIONS THAT HAVE EXISTED BETWEEN THE TWO COUNTRIES THROUGHOUT THE COURSE OF THEIR HISTORIES AS INDEPENDENT NATIONS. ALTHOUGH THEY HAVE BEEN CORRESPONDING SINCE PRESIDENT CARTER TOOK OFFICE, THIS WAS THE FIRST MEETING BETWEEN THE TWO PRESIDENTS.

THE VISIT WAS CONDUCTED WITHIN THE FRAMEWORK OF THE DESIRE OF BOTH PRESIDENTS AND THEIR GOVERNMENTS TO INCREASE THEIR UNDERSTANDING OF EACH OTHER'S POLICIES AND PERCEPTIONS ON THE GLOBAL AND REGIONAL AS WELL AS ON THE BILATERAL PLANES, IN RECOGNITION OF THE LARGE AND GROWING VOLUME OF RELATIONS BETWEEN THE TWO COUNTRIES, OF THE INEVITABLE DIVERGENCES THAT ARISE FROM TIME TO TIME OUT OF THEIR CONTINUALLY EVOLVING RELATIONSHIP, AND OF THE COMMON PURPOSES AND OBJECTIVES THEY SHARE.

THE CONVERSATIONS, WHICH TOOK PLACE IN AN ATMOSPHERE OF CORDIALITY AND MUTUAL RESPECT, WERE CANDID AND CONSTRUCTIVE. THE TWO PRESIDENTS NOTED BRAZIL'S SUBSTANTIAL GROWTH AND DEVELOPMENT, ITS GROWING WEIGHT IN INTERNATIONAL AFFAIRS, THE LEGITIMACY OF ITS NATIONAL

CONFIDENTIAL

PAGE 03 BRASIL 01548 01 OF 03 012326Z

ASPIRATIONS, AND THE COMMON GOALS AND RESPONSIBILITIES IT SHARES WITH THE UNITED STATES FOR THE CONSTRUCTION OF A NEW AND PEACEFUL INTERNATIONAL ORDER. THEY AGREED ON THE IMPORTANCE OF FREQUENT AND FRANK CONSULTATIONS AND CLOSE COOPERATION BETWEEN THE TWO GOVERNMENTS, WITH FULL RECOGNITION BY EACH SIDE OF THE SPECIFICITY OF INTERESTS, CONCERNS, AND OBJECTIVES OF THE OTHER.

WITHIN THIS CONTEXT, THE TWO PRESIDENTS REVIEWED THE BROAD INTERNATIONAL SCENE, GIVING SPECIAL ATTENTION TO THE RESPECTIVE ROLES THEIR TWO COUNTRIES ARE PLAYING ON A VARIETY OF INTERNATIONAL ISSUES AND INITIATIVES. EACH PRESIDENT SET FORTH THE PRINCIPLES, CONCEPTS, APPRECIATIONS AND CONCERNS THAT GUIDE HIS GOVERNMENT IN ADDRESSING CURRENT AND FORESEEABLE ISSUES.

AS PART OF THIS REVIEW, THE TWO PRESIDENTS EXAMINED THE MIDDLE EAST, EAST-WEST RELATIONS, AND DEVELOPMENTS IN SOUTHERN AFRICA AND THE HORN OF AFRICA; HUMAN RIGHTS, ENERGY, AND NUCLEAR NON-PROLIFERATION, BOTH IN THE WORLD AND IN THE WESTERN HEMISPHERE; THE CONDITION AND PROSPECTS OF THE WORLD

ECONOMY; THE NORTH-SOUTH DIALOGUE; THE DANGERS OF PROTECTIONISM, THE OUTLOOK FOR THE MULTILATERAL TRADE NEGOTIATIONS, AND THE NEGOTIATIONS FOR A COMMON FUND; ANTI-HIJACKING PROPOSALS AND THE LAW OF THE SEA NEGOTIATIONS; INTERNATIONAL FINANCIAL QUESTIONS; AND ISSUES IN BILATERAL ECONOMIC RELATIONS IN LIGHT OF THE OUTLOOK FOR THE US AND BRAZILIAN ECONOMIES.

CONFIDENTIAL

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PAGE 01 BRASIL 01548 02 OF 03 012341Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
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O 012250Z MAR 78
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C O N F I D E N T I A L SECTION 2 OF 3 BRASILIA 1548

EXDIS

HUMAN RIGHTS AND NON-PROLIFERATION. THE TWO PRESIDENTS AGREED ON THE IMPORTANCE OF PROMOTING HUMAN RIGHTS IN THEIR BROADEST SENSE. PRESIDENT CARTER EXPLICITLY STATED THE GLOBAL ASPECTS OF THE NON-PROLIFERATION POLICY OF THE UNITED STATES, ILLUSTRATED THE PRACTICAL IMPLEMENTATION OF THIS POLICY WITHIN THE UNITED STATES ITSELF, AND REVIEWED THE ONGOING EFFORTS OF HIS ADMINISTRATION--PRIMARILY THROUGH SALT--TO PREVENT VERTICAL AS WELL AS HORIZONTAL PROLIFERATION ON A WORLDWIDE BASIS. PRESIDENT GEISEL, IN TURN, CLEARLY AFFIRMED HIS GOVERNMENT'S NUCLEAR POLICY.

PROSPECTS FOR THE WORLD ECONOMY. THE TWO PRESIDENTS DISCUSSED BRAZIL'S EXPANDING ROLE IN THE WORLD ECONOMY AND ITS CURRENT AND PROSPECTIVE CONTRIBUTIONS TO THE MANAGEMENT OF THE INTERNATIONAL ECONOMIC SYSTEM. THEY AGREED ON THE IMPORTANCE THAT THE HIGHLY INDUSTRIALIZED COUNTRIES PURSUE EXPANSIONARY POLICIES, THUS TO ENSURE RESUMPTION OF MORE RAPID ECONOMIC GROWTH WORLDWIDE AND TO IMPROVE THE PATTERN OF INTERNATIONAL PAYMENTS. THEY WELCOMED THE DECISION OF OPEC TAKEN IN CARACAS IN DECEMBER

TO MAINTAIN THE PREVAILING LEVEL OF PETROLEUM PRICES. THEY STRESSED THE RESPECTIVE EFFORTS OF THEIR COUNTRIES TO CONSERVE ENERGY AND DEVELOP
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BRASIL 01548 02 OF 03 012341Z

NEW SOURCES OF ENERGY SUPPLY.

INTERNATIONAL TRADE AND PAYMENTS. THE TWO PRESIDENTS EMPHASIZED THEIR RESOLVE TO FIGHT PROTECTIONISM AND TO COOPERATE IN BRINGING THE MULTILATERAL TRADE NEGOTIATIONS TO A SUCCESSFUL CONCLUSION. PRESIDENT CARTER EMPHASIZED THE DETERMINATION OF THE UNITED STATES TO ENSURE SPECIAL AND DIFFERENTIAL TREATMENT TO DEVELOPING COUNTRIES AS ONE OF THE KEY RESULTS OF THE GENEVA NEGOTIATIONS. THE TWO PRESIDENTS AGREED ON THE NEED FOR CLOSE CONSULTATIONS ON THEIR RESPECTIVE POSITIONS AS THE NEGOTIATIONS APPROACH THE FINAL STAGE, AND ON THE DESIRABILITY THAT A SENIOR US TRADE NEGOTIATOR VISIT BRAZIL FOR SUCH CONSULTATIONS IN THE NEAR FUTURE.

THE TWO PRESIDENTS ALSO STRONGLY ENDORSED THE ROLE OF INTERNATIONAL FINANCIAL INSTITUTIONS, PARTICULARLY THE WORLD BANK. RECALLING BRAZIL'S DONOR ROLE VIS-A-VIS THE POORER NATIONS OF THE HEMISPHERE THROUGH ITS HARD CURRENCY CONTRIBUTION TO THE SPECIAL FUND OF THE INTER-AMERICAN DEVELOPMENT BANK AND ITS PARTICIPATION IN THE CARIBBEAN GROUP FOR ECONOMIC COOPERATION, PRESIDENT GEISEL STATED THAT BRAZIL WAS PLANNING TO EXPAND THIS ROLE GRADUALLY AS ITS OWN EXTERNAL PAYMENTS SITUATION PERMITS. PRESIDENT CARTER NOTING THE LARGE CONTRIBUTION OF THE INTERNATIONAL FINANCIAL COMMUNITY TO BRAZIL'S GROWTH, STATED THAT HIS ADMINISTRATION WOULD CONTINUE ITS SUPPORT FOR FULL AND READY ACCESS BY BRAZIL TO US FINANCIAL MARKETS AND FOR CLOSE WORKING RELATIONSHIPS IN EFFECT BETWEEN THE BRAZILIAN MINISTRY OF FINANCE AND THE US DEPARTMENT OF THE TREASURY. PRESIDENT CARTER ALSO INDICATED THAT HE WOULD REQUEST SECRETARY BLUMENTHAL TO MAKE A VISIT TO BRAZIL LATER ON THIS YEAR TO PROMOTE THESE
CONFIDENTIAL

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PAGE 03 BRASIL 01548 02 OF 03 012341Z

TIES.

COMMON FUND. THE TWO PRESIDENTS AGREED ON THE IMPORTANCE OF THE COMMON FUND NEGOTIATIONS TO THE NORTH-SOUTH DIALOGUE AT ITS PRESENT STAGE. PRESIDENT CARTER SOUGHT PRESIDENT GEISEL'S VIEWS ON THIS SUBJECT,

STRESSING THE FAVORABLE DISPOSITION OF THE UNITED STATES TO THE CREATION OF SUCH A MECHANISM ON APPROPRIATE TERMS AS WELL AS TO THE CONCEPT OF BUFFER STOCKS AS A MAJOR REGULATORY MECHANISM FOR COMMODITY AGREEMENTS, WHERE JUSTIFIED.

BILATERAL ECONOMIC RELATIONS. THE TWO PRESIDENTS DISCUSSED BRAZIL'S IMPRESSIVE EXPORT PERFORMANCE DURING A PERIOD OF SLOW WORLD ECONOMIC GROWTH.

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PAGE 01 BRASIL 01548 03 OF 03 012341Z
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C O N F I D E N T I A L SECTION 3 OF 3 BRASILIA 1548

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PRESIDENT GEISEL STRESSED THE DETERMINATION OF HIS ADMINISTRATION TO ENLARGE BRAZIL'S TRADE SURPLUS. PRESIDENT CARTER EMPHASIZED HIS DESIRE TO KEEP OPEN THE US MARKET FOR BRAZILIAN PRODUCTS, CONSISTENT WITH THE US ADMINISTRATION'S COMMITMENT TO FREE TRADE, NOTING, HOWEVER, THAT SOME OF THE SPECIFIC APPROACHES CHOSEN BY THE GOB TO PROMOTE BRAZILIAN EXPORTS CREATE DIFFICULTIES IN CONNECTION WITH US LEGISLATION AND TRADE POLICY. THE TWO PRESIDENTS, NOTING THE IMPORTANCE OF THE SUCCESSFUL NEGOTIATION IN GENEVA OF A SPECIAL CODE ON EXPORT SUBSIDIES AND COUNTERVAILING DUTIES, AGREED THAT DISCUSSIONS IN THE TRADE AREA SHOULD CONTINUE THROUGH THE SUB-GROUP ON TRADE AND BILATERAL US TREASURY-MINISTRY OF FINANCE CHANNELS.

THE TWO PRESIDENTS ALSO REVIEWED THE GROWING STRENGTH OF BRAZIL'S AVIATION INDUSTRY. PRESIDENT CARTER NOTED THAT THE US FEDERAL AVIATION ADMINISTRATION WOULD MOVE AHEAD WITH LIMITED AIRWORTHINESS CERTIFICATION OF THE BANDEIRANTE AIRCRAFT WITHIN THE STANDARDS SET BY FAA AIRWORTHINESS REGULATIONS.

ENERGY COOPERATION. PRESIDENT CARTER DESCRIBED SOME OF THE RECENT WORK ON ENERGY R AND D IN THE US. HE STRESSED HIS INTEREST IN EXPLORING AREAS OF COOPERATION FEASIBLE UNDER THE US PROGRAM TO THE EXTENT THE BRAZILIAN GOVERNMENT CONSIDERED IT USEFUL. THE TWO PRESIDENTS AGREED THAT THE US

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BRASIL 01548 03 OF 03 012341Z

SECRETARY FOR ENERGY, DURING A FORTHCOMING VISIT TO BRAZIL, WOULD INVESTIGATE THIS WITH THE APPROPRIATE MINISTERS OF THE BRAZILIAN GOVERNMENT.

COOPERATION ON AGRICULTURE. THE TWO PRESIDENTS DISCUSSED THE QUESTION OF WORLD FOOD SUPPLY AND REQUIREMENTS OVER THE NEXT DECADES. THEY AGREED THAT BRAZIL'S AGRICULTURAL GROWTH COULD MAKE AN IMPORTANT CONTRIBUTION TO THE WORLD FOOD PROBLEM AND THAT, AS THE WORLD'S LEADING EXPORTERS OF AGRICULTURAL PRODUCTS, THE TWO COUNTRIES SHOULD COOPERATE FOR MUTUAL BENEFIT AND THE BENEFIT OF THE WORLD COMMUNITY. THEY AGREED THAT A BRAZILIAN TECHNICAL MISSION WOULD VISIT THE UNITED STATES WITHIN THE NEXT SIXTY DAYS TO SURVEY US RESOURCES AND DEFINE AREAS AND PROJECTS FOR WHICH COOPERATION WOULD BE OF INTEREST TO BRAZIL.

THE TWO PRESIDENTS EMPHASIZED THE SHARED GOALS OF THEIR PEOPLES IN A NEW ERA OF PEACE AND PROGRESS WHICH WILL REDUCE EXISTING ECONOMIC INEQUALITIES BETWEEN NORTH AND SOUTH, PROMOTE INCREASED ECONOMIC SECURITY TO LOW-INCOME COUNTRIES, PROVIDE MORE EQUITABLE DISTRIBUTION OF INCOME, AND ENCOURAGE MORE RAPID NATIONAL DEVELOPMENT. THEY AGREED, AND INSTRUCTED THEIR RESPECTIVE FOREIGN MINISTERS ACCORDINGLY, THAT THE MECHANISMS ESTABLISHED UNDER THE MEMORANDUM OF UNDERSTANDING OF FEBRUARY 21, 1976, SHOULD CONTINUE TO BE THE PRIMARY MEANS FOR PURSUING QUESTIONS OF COMMON CONCERN IDENTIFIED IN THE COURSE OF THEIR TALKS. IN REVIEWING THE RESULTS OF THEIR CONVERSATIONS AND THE EFFICACY OF THEIR PREVIOUS EXCHANGE OF CORRESPONDENCE, THE TWO PRESIDENTS EXPRESSED THEIR

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BRASIL 01548 03 OF 03 012341Z

INTENTION TO CONTINUE IN CLOSE PERSONAL COMMUNICATION SO AS TO PERMIT THEIR DIRECT AND PROMPT ADDRESS TO MATTERS OF SPECIAL INTEREST TO EITHER OR TO BOTH OF THEM. END TEXT.

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